

Report to POLICY OVERVIEW & SCRUTINY COMMITTEE

**Places for Everyone Publication Plan 2021: A
Joint Development Plan Document for 9
Greater Manchester Local Authorities
(Bolton, Bury, Manchester, Oldham,
Rochdale, Salford, Tameside, Trafford and
Wigan)**

Portfolio Holder:

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21 July 2021

Reason for Decision

The purpose of this report is to provide an update on Places for Everyone Publication Plan 2021: A Joint Development Plan Document for 9 Greater Manchester Local Authorities (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Tameside, Trafford and Wigan), in advance of consideration by Cabinet on 26 July 2021 and Council on 28 July 2021 to consider the joint development plan document for approval, publication and submission to the Secretary of State for Housing, Communities and Local Government.

Executive Summary

The purpose of this report is to provide an update on Places for Everyone Publication Plan 2021: A Joint Development Plan Document for 9 Greater Manchester Local Authorities (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Tameside, Trafford and Wigan), in advance of consideration by Cabinet on 26 July 2021 and Council on 28 July 2021 and following the Places for Everyone Joint Committee on 20th July 2021.

The full report and associated appendices can be found at Appendix 1.

Upon approval by the nine districts, consultation on the Places for Everyone Publication Plan 2021 will commence not earlier than the 9th August 2021 for a period of 8 weeks.

When it is adopted Places for Everyone would become part of the development plan for Oldham. It will replace parts of Oldham's Core Strategy and change the Proposals Map. A list of Core Strategy policies that would be replaced by Places for Everyone is contained in the main report at Appendix 1.

Places for Everyone Publication plan 2021 has been appended to this report and supporting documents are available on GMCA's website at <https://www.greatermanchester-ca.gov.uk/what-we-do/planning-and-housing/places-for-everyone/>. The full Places for Everyone Joint Committee report can be found at Appendix 1.

Recommendations

- To note and make comment on the contents of the attached report at Appendix 1;
- Recommend to Cabinet and Council approval of the recommendations as set out in the attached report at Appendix 1.

Places for Everyone Publication Plan 2021: A Joint Development Plan Document for 9 Greater Manchester Local Authorities (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Tameside, Trafford and Wigan)

1 Background

- 1.1 Up until December 2020 a joint development plan document (DPD) of the ten Greater Manchester local authorities was being prepared - Greater Manchester's Plan for Jobs, Homes & the Environment (known as the "GMSF"). The GMSF 2020 had reached the Regulation 19 (Publication) stage of the process. However, the withdrawal of Stockport Council from GMSF signalled its end as a joint plan for the ten Greater Manchester districts.
- 1.2 As explained in the PfE Joint Committee report attached to Appendix 1 a joint DPD can continue to progress in the event of one of the authorities withdrawing, provided that the plan has "substantially the same effect" on the remaining authorities as the original joint DPD being prepared. Through doing so the plan can proceed to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012 'Publication stage' rather than have to go back to an earlier (Regulation 18) informal stage of consultation.
- 1.3 The 'Publication stage' is a formal consultation on the draft joint DPD pursuant to Reg. 19 of the Local Planning Regulations. It is a statutory stage that provides an opportunity for organisations and individuals to submit their final views on the content of the plan.
- 1.4 Following consultation on the Publication Plan, the draft joint DPD and the representations made in the Publication stage will be sent to the Secretary of State in early 2022. This is called the 'Submission stage', pursuant to Reg. 22 of the Local Planning Regulations and requires approval of each of the nine Full Councils of the participating local authorities.
- 1.5 Details regarding the differences between GMSF 2020 and Places for Everyone 2021 and the contents of Places for Everyone Publication Plan 2021 can be found at Appendix 1.

2 Current Position

- 2.1 Details regarding the differences between GMSF 2020 and Places for Everyone 2021 and the contents of Places for Everyone Publication Plan 2021, including the Integrated Assessment and supporting evidence base, can be found at Appendix 1.
- 2.2 At a local level it is considered that the PfE 2021 will support and strengthen the council's ambition to be a productive and cooperative place with healthy, aspirational and sustainable communities. In particular, the plan will help support delivery of the Oldham Model and the fundamental aspects of inclusive economy and thriving communities.
- 2.3 PfE, along with the Local Plan, will help to support delivery of the council's Covid Recovery Strategy and a range of strategies and initiatives such as:
- Creating a Better Place – supporting the council's ambition to build more homes for our residents, create new jobs through town centre regeneration, and ensure Oldham is a great place to visit with lots of family friendly and accessible places to go.
 - Green New Deal Strategy – through supporting the council's commitment to becoming carbon neutral as an organisation by 2025, and the UK's first "Green New Deal Council" with a target of 2030 for carbon neutrality for the borough as a whole.

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- Oldham's Housing Strategy – through supporting delivery of Oldham's Housing Offer and providing the opportunities to deliver a diverse range of housing that is attractive and meets the needs of different sections of the population at different life stages.
 - Delivering our key growth sectors will be crucial in meeting Oldham's economic ambitions.

2.4 Further details as to what Places for Everyone 2021 means for Oldham can be found in Appendix 1.

2.5 As stated above the next stage in the PfE process is the Publication stage under Regulation 19 of the Town and Country Planning (Local Planning) England Regulations 2012. At this stage, whilst anyone can make a representation on any point, only those pertaining to 'soundness' will be taken into account by the Inspector(s). As set out in paragraph 35 of the National Planning Policy Framework, plans are sound if they are;

- a) Positively prepared – providing a strategy which, as a minimum, seeks to meet the area's objectively assessed needs 19 ; and is informed by agreements with other authorities, so that unmet need from neighbouring areas is accommodated where it is practical to do so and is consistent with achieving sustainable development;
- b) Justified – an appropriate strategy, taking into account the reasonable alternatives, and based on proportionate evidence;
- c) Effective – deliverable over the plan period, and based on effective joint working on cross-boundary strategic matters that have been dealt with rather than deferred, as evidenced by the statement of common ground; and
- d) Consistent with national policy – enabling the delivery of sustainable development in accordance with the policies in NPPF.

2.40 Further details regarding the PfE process, along with information on communications and engagement, can be found at Appendix 1.

3 Options/Alternatives

3.1 Option 1: To recommend to Cabinet and Council approval of the recommendations as set out in the attached report at Appendix 1.

3.2 Option 2: To not recommend to Cabinet and Council approval of the recommendations as set out in the attached report at Appendix 1.

4 Preferred Option

4.1 To recommend to Cabinet and Council approval of the recommendations as set out in the attached report at Appendix 1.

5 Consultation

5.1 Consultation has been carried out on previous versions of the GMSF (now Places for Everyone) details for which are contained in Appendix 1. The 'Publication stage' is a formal consultation on the draft joint DPD pursuant to Reg. 19 of the Local Planning Regulations. It is a statutory stage that provides an opportunity for organisations and individuals to submit their final views on the content of the plan.

6 Financial Implications

6.1 Financial implications can be found at section 6 of Appendix 1.

7 **Legal Services Comments**

7.1 Legal services comments can be found at section 7 of Appendix 1.

8. **Co-operative Agenda**

8.1 It is considered that PfE 2021 supports delivery of the council's co-operative agenda and its ambitions in relation to delivering an inclusive economy and thriving communities. It will contribute to delivery of these ambitions through setting a strategic planning framework that will:

- help to meet our local housing need and diversify our housing stock;
- create opportunities for our key growth sectors and for businesses to expand and locate to;
- protect and enhance our green infrastructure and natural environment, ensuring that communities have open spaces to enjoy and support their health and well-being.

9 **Human Resources Comments**

9.1 Not applicable.

10 **Risk Assessments**

10.1 Risk assessment comments can be found at section 10 of Appendix 1.

11 **IT Implications**

11.1 Not applicable.

12 **Property Implications**

12.1 Property implications can be found at section 12 of Appendix 1.

13 **Procurement Implications**

13.1 Not applicable.

14 **Environmental and Health & Safety Implications**

14.1 An Integrated Appraisal has been prepared to support PfE 2021. Further details can be found at Appendix 1.

15 **Equality, community cohesion and crime implications**

15.1 An Equality Impact Assessment has been carried out as part of the Integrated Appraisal for PfE 2021. Further details can be found at Appendix 1.

16 **Implications for Children and Young People**

16.1 An Equality Impact Assessment has been carried out as part of the Integrated Appraisal for PfE 2021. Further details can be found at Appendix 1.

17 **Equality Impact Assessment Completed?**

17.1 An Equality Impact Assessment has been carried out as part of the Integrated Appraisal for PfE 2021. Further details can be found at Appendix 1.

18 **Key Decision**

18.1 Yes

19 **Key Decision Reference**

19.1 HSG-06-21

20 **Background Papers**

20.1 Background documents for GMSF and PfE 2021 are available on GMCA's website at <https://www.greatermanchester-ca.gov.uk/what-we-do/planning-and-housing/places-for-everyone/> or by contacting Strategic Planning and Information at spi@oldham.gov.uk.

21 **Appendices**

21.1 Appendix 1 - Report to Cabinet / Council on Places for Everyone Publication Plan 2021: A Joint Development Plan Document for 9 Greater Manchester Local Authorities (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Tameside, Trafford and Wigan).

21.2 Within the report to Cabinet / Council attached at Appendix 1 there are also the following appendices:

- Places for Everyone Joint Committee Report (Appendix 1)
- List of Core Strategy policies that would be replaced by Places for Everyone 2021 (Appendix 2)
- Places for Everyone Publication Plan 2021 (Appendix 3)
- Strategic allocations as proposed in PfE 2021 (Appendix 4)